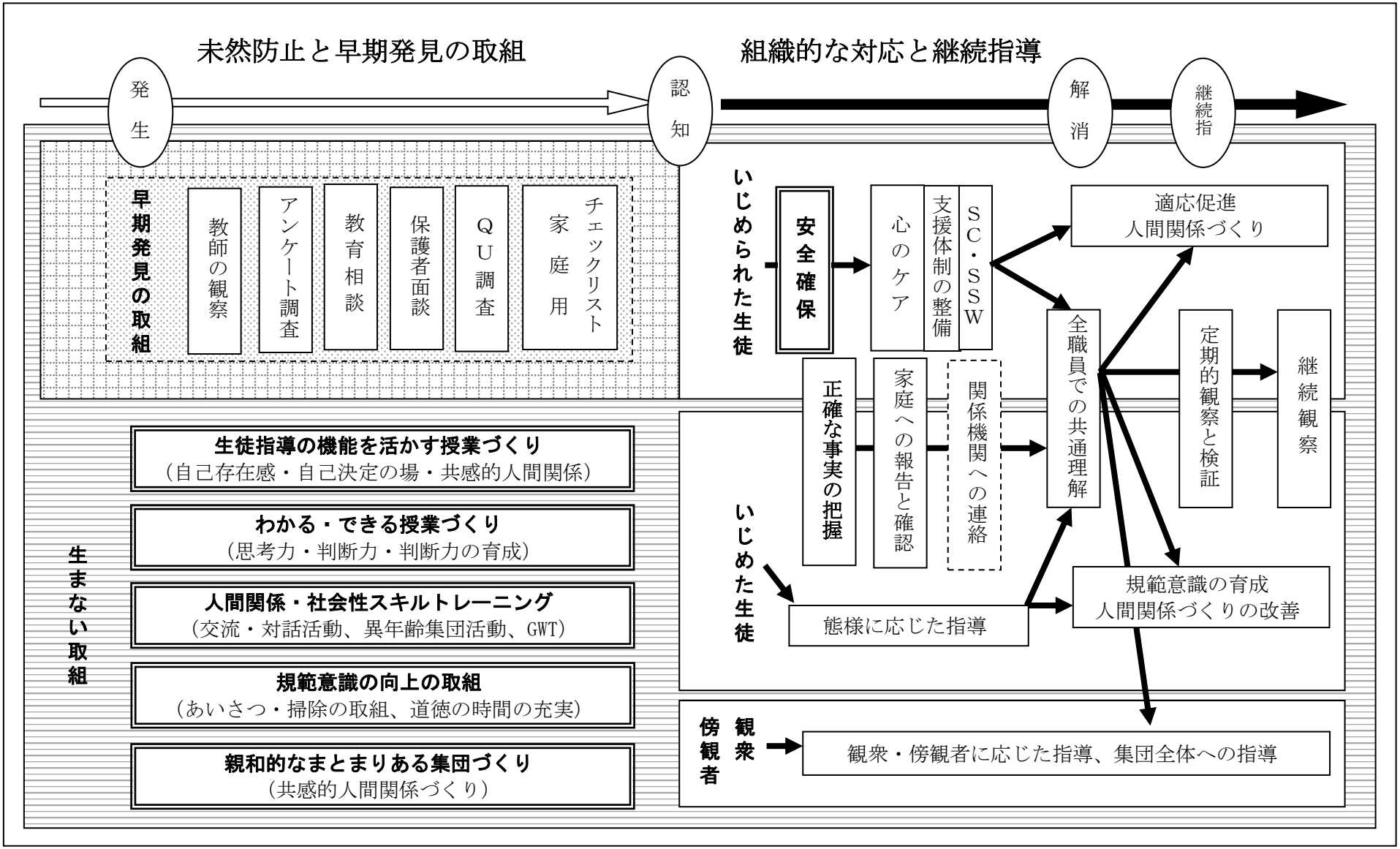いじめ問題への取組の全体図